### Criminology & Criminal Justice Spring Colloquium

### Carrying Out Problem-Oriented Action Research with the Police

**Clinical Professor Michael Scott** 





# "Problem-oriented"

# What Is Problem-Oriented Policing?

**PROBLEM-ORIENTED POLICING (POP)** is an approach to policing in which (1) DISCRETE PIECES OF **POLICE BUSINESS** (each consisting of a cluster of similar incidents, whether crimes or acts of disorder, that the police are expected to handle) are subject to (2) MICROSCOPIC EXAMINATION (drawing on the especially honed skills of crime analysts and the accumulated experience of operating field personnel) in hopes that what is freshly learned about each problem will lead to discovering a (3) NEW AND MORE **EFFECTIVE STRATEGY** for dealing with it. POP places a high value on new responses that are (4) **PREVENTIVE** in nature, that are (5) NOT DEPENDENT ON THE USE OF THE CRIMINAL JUSTICE SYSTEM, and that (6) ENGAGE OTHER PUBLIC AGENCIES, THE COMMUNITY AND THE PRIVATE SECTOR when their involvement has the potential for significantly contributing to the reduction of the problem. POP carries a commitment to (7) IMPLEMENTING THE NEW STRATEGY, (8) RIGOROUSLY EVALUATING ITS **EFFECTIVENESS,** and, subsequently, (9) **REPORTING THE RESULTS** in ways that will benefit other police agencies and that will ultimately contribute to (10) BUILDING A BODY OF KNOWLEDGE that supports the further professionalization of the police.

# **Defining Problems**

"...discrete pieces of police business..."





#### Problems Commonly Addressed by Police

Abandoned children Abandoned property Abandoned/derelict vehicles Abandoned/derelict/unsafe buildings Accidental shootings Acquaintance rape (aka Date rape) Age-impaired driving (aka Elderly drivers and Teenage drivers) Aggressive driving Alarm soundings (including car alarms) Animal bites Animal cruelty (including animal fighting) Animal endangerment Animal waste Animal-vehicle crashes (especially deer) Arson for profit (form of insurance fraud) Arson to conceal evidence of other crimes Assault of transportation-system passengers Assault of transportation-system staff Assaults in and around bars Assaults in workplaces (aka Workplace violence) Auto theft for export across land borders Auto theft for export through seaports Domestic violence among immigrant Hostage taking Auto theft for parts (chop shops) Auto theft from car dealerships and rental agencies Auto theft from parking facilities Auto theft from streets and driveways Drug houses/shooting galleries Bank robbery Bombs and bomb threats Bribery of public officials Broken glass hazards Building intrusion alarms Bullving in schools Burglary (commercial) Burglary (residential) Burglary at school and recreation buildings Burglary at storage facilities Burglary of open/unlocked garages Carjacking Child custody disputes Child fatalities (including Shaken baby deaths and Munchhausen by Proxy syndrome) Child neglect and abuse among immigrant populations

Child neglect and abuse in Fighting (aka Mutual combat) institutions (correctional facilities, churches, youth organizations, foster random victims) (aka Wilding) care) Child neglect and abuse in the home Child pornography on the Internet Chronic public inebriation Clandestine drug labs Computer hacking Consensual sex with a minor Credit card and check fraud Crime as gang initiation rite Crowd disorder and violence during festivals, concerts, sporting events, political demonstrations Crowd disorder during labormanagement conflicts Cruising Currency counterfeiting Dangerous animals Day laborer problems Dignitary and celebrity protection Disorderly conduct on transportation vehicles and stations Disorderly youth in public places Document fraud (e.g., identification, immigration documents) Domestic disputes Domestic violence (aka Spousal abuse) populations Drive-by shootings Driver and passenger injuries in traffic crashes Drug trafficking across borders Drug trafficking by gangs Drug trafficking in apartment complexes Drug trafficking in motels Drug trafficking in or near schools Drug-impaired driving Drug-related assault Drunken driving Embezzlement Exploitation of trafficked children Exploitation of trafficked women Exposure of children to hazardous materials Extortion (aka Blackmail) Failure to pay for food/hotel services False reporting of sexual assault Fear of crime Fencing stolen property (aka Stolen goods markets)

Flash mobs (groups that assault Food and drug contamination (intentional) Forgery Fraud against the elderly Fraudulent return of retail merchandise Fraudulent schemes (including Telemarketing fraud) (aka Scams, Grifting) Fraudulent use of another's identity (aka Identity theft) Fraudulent use of long distance calling cards/numbers Gambling in public places Gang vs. gang violence Gasoline drive-offs Graffiti Hate crimes (aka Bias crimes) Hazardous loads spilling onto highway Hazardous materials scares (e.g., Anthrax) Hazardous parking Hijacking of delivery trucks Hit-and-run drivers Home invasion robberv Homicide (domestic) House parties Illegal dumping of hazardous waste Illegal touching (groping) Illegal vehicle towing operations Impersonating police officers Inattentive driving (e.g., use of electronic devices while driving) Indecent exposure by females (e.g., exposing breasts during public celebrations) Indecent exposure by males (e.g., exposing genitals in public) Industrial/commercial noise (e.g., trains, nightclubs) Injured animals Insurance fraud (auto) Insurance fraud (life) Insurance fraud (property) (includes fraudulent theft loss claims) Joyriding Juvenile fire setting Juvenile runaways Kidnapping (aka Abduction, False Imprisonment) Landlord-tenant disputes

Loitering in public places Loose livestock Loud car stereos Loud vehicles Marijuana cultivation in indoor grow houses Marijuana cultivation on outdoor public and private land Mass evacuation of citizens during emergencies Mass shootings Missing persons Misuse of 911 Mobile drug trafficking (e.g., via cell phones and vehicles) Mortgage fraud Motor vehicle-train crashes Motorcycle crashes Murder for hire Murder of prostitutes Neighbor disputes Noisy animals (e.g., barking dogs) Obscene phone calls Offensive odors Open-air drug markets Organized crime Organized illegal gambling Panhandling Parking in handicapped spaces Pedestrian injuries/fatalities Physical and emotional abuse of the elderly Pickpocketing Prescription fraud and abuse Prostitution (organized child sex rings) Prostitution in indoor locations (call girls, escort services, massage parlors, brothels) Prostitution in outdoor locations (aka Street prostitution) Protection of controversial speakers Public corruption Public urinating and defecating Purse snatching Pushing persons into path of trains Reckless bicycling Reckless/aggressive boating Recovering stolen autos Retail theft (aka Shoplifting) Robberv at automated teller machines Theft of utilities (water, gas, Robbery of convenience stores/service stations Robberv of delivery persons Robbery of drug dealers/buyers Toy guns

Robberv of fraudulently-induced victims (e.g., vehicle buyers) Robbery of johns Robbery of pharmacies Robbery of school students Robbery of taxicab drivers Robbery of tourists Robbery or panic alarms Serial murder Sex with animals Sex with corpses (necrophilia) Sexual activity in public places Sexual assault of women by strangers Shooting weapons as celebration Sleep-deprived driving Smash and grab burglary Speeding in residential areas Speeding in school zones Speeding on highways Stalking Street racing Street robbery (aka Muggings) Suicides Target shooting near occupied dwellings Terrorism Theft from autos in parking facilities Theft from autos on streets and driveways Theft from hotel rooms Theft from laundry/vending machines Theft from vards Theft of art and artifacts Theft of auto parts (e.g., hubcaps, license plates/stickers) Theft of bicycles Theft of cargo from trains, trucks, ships, and shipping containers Theft of electronics (including computers, cell phones, portable music players) Theft of grease (for resale in manufacture of biofuel) Theft of human hair (for wigs) Theft of library books Theft of livestock Theft of mail Theft of rare/valuable plants (e.g., ginseng) Theft of scrap metals electricity, cable TV) Thefts from construction sites Ticket scalping

Problems Commonly Addressed by Police

Traffic congestion around schools Traffic congestion at special events Traffic congestion during rush hour Traffic congestion in entertainment districts Traffic control at emergency rescue scenes (e.g., vehicle crashes, fires) Traffic signal violations (aka Running red lights and stop signs) Trafficking in human body parts Transient encampments Trash scavenging Turnstile jumping (fare beating) Unauthorized parking on private property Underage drinking Unlicensed driving Vandalism in cemeteries Vandalism in parks Vandalism of schools Vandalism on transportation vehicles, routes and stations Vehicle intrusion alarms Vehicle lockouts Victimization and accidental injury of transient persons Weapons trafficking Window peeping Witness intimidation

# Assaults by and of college students in and around college bars on weekend nights



# "Action research"

Academic research demands....

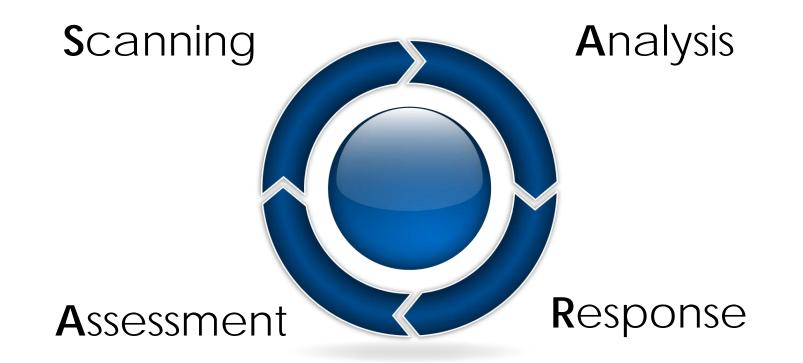
### ...researcher independence and objectivity

### Action research demands...

...researcher's full engagement with the team seeking to address a problem:

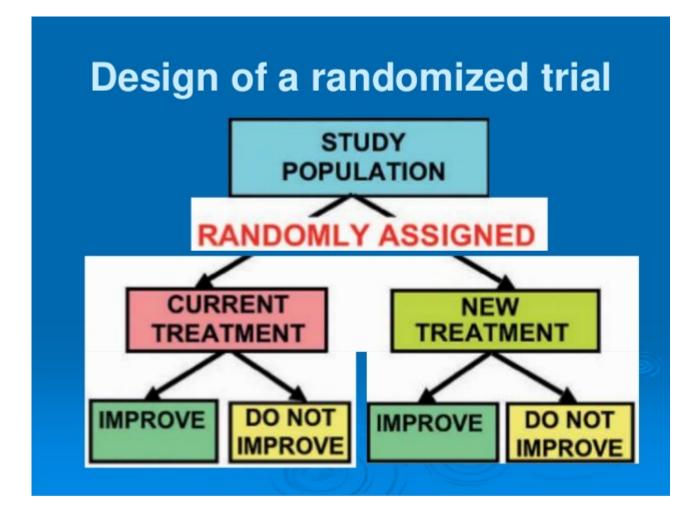
- Defining it
- Studying its causes
- Developing and implementing new responses to it
- Evaluating impact of new responses on it

## **Problem-solving Process**



**SARA** 

### Research design and methods



### Standards of proof...

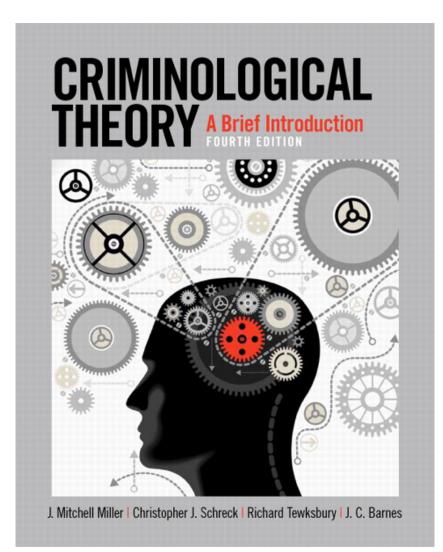
- Academic
  - Statistical significance
  - Temporal sequence variables
  - Non-spuriousness

- Problem-oriented policing
  - Aspire for rigor, but settle for less
  - "Good enough" to persuade key decision-makers

### Political considerations...

- Shifting priorities
- Pressure for immediate results
- Lack of research culture
- Community tolerances and preferences for police actions
- Transient personnel
- Organizational conflicts (over missions, resources)

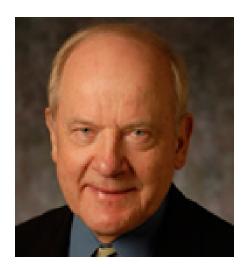
### Contributions of criminology

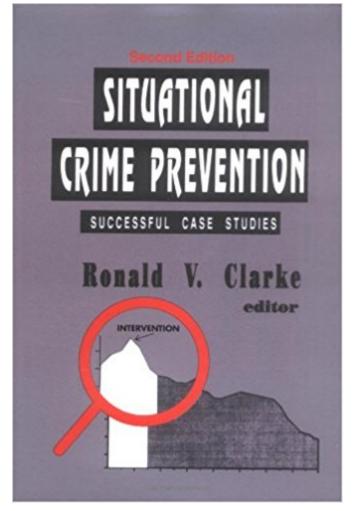


### Root Causes of Crime

- poverty
- unemployment
- inequitable distribution of wealth
- racism
- psychopathology
- genetics
- youth
- broken families
- decline in moral values
- poor education
- substance abuse

# **Situational Crime Prevention**



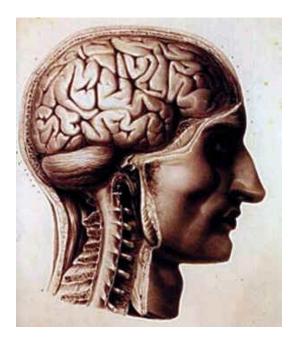


### **Routine Activity Theory**

Crime will occur when a motivated offender converges with a suitable victim in the absence of a capable guardian

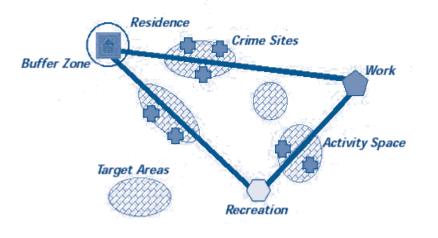
### **Rational Choice Theory**

Offenders, within the boundaries of limited knowledge and their reasoning abilities, choose to commit crimes under certain conditions



### **Crime Pattern Theory**

Offenders' routine travels bring them into contact with physical environments that offer cues about the likelihood of being able to successfully commit a crime there



### **Crime Triangle**



#### TWENTY FIVE TECHNIQUES OF SITUATIONAL PREVENTION

Increase the Effort	Increase the Risks	Reduce the Rewards	Reduce Provocations	Remove Excuses
Harden Targets <ul> <li>Steering column locks and immobilisers</li> <li>Anti-robbery screens</li> <li>Tamper-proof packaging</li> </ul>	Extend guardianship • Take routine precautions: go out in group at night, leave signs of occupancy, carry phone • "Cocoon" neighborhood watch	Conceal targets • Off-street parking • Gender-neutral phone directories • Unmarked bullion trucks	Reduce frustrations and stress • Efficient queues and polite service • Expanded seating • Soothing music/muted lights	Set rules • Rental agreements • Harassment codes • Hotel registration
Control access to facilities • Entry phones • Electronic card access Baggage screening	Assist natural surveillance - Improved street lighting - Defensible space design - Support whistleblowers	Remove targets <ul> <li>Removable car radio</li> <li>Women's refuges</li> <li>Pre-paid cards for pay phones</li> </ul>	Avoid disputes • Separate enclosures for rival soccer fans • Reduce crowding in pubs • Fixed cab fares	Post instructions • "No Parking" • "Private Property" • "Extinguish camp fires"
Screen exits • Ticket needed for exit • Export documents • Electronic merchandise tags	Reduce anonymity • Taxi driver IDs • "How's my driving?" decals • School uniforms	Identify property • Property marking • Vehicle licensing and parts marking • Cattle branding	Reduce emotional arousal • Controls on violent pornography • Enforce good behavior on soccer field • Prohibit racial slurs	Alert conscience • Roadside speed display boards • Signatures for customs declarations • "Shoplifting is stealing"
Deflect offenders • Street closures • Separate bathrooms for wormen • Disperse pubs	Utilize place managers • CCTV for double-deck buses • Two clerks for convenience stores • Reward vigilance	Disrupt markets <ul> <li>Monitor pawn shops</li> <li>Controls on classified ads.</li> <li>License street vendors</li> </ul>	Neutralize peer pressure • "Idiots drink and drive" • "It's OK to say No" • Disperse troublemakers at school	Assist compliance • Easy library checkout • Public lavatories • Litter bins
Control tools/ weapons • "Smart" guns • Disabling stolen cell phones • Restrict spray paint sales to juveniles	Strengthen formal surveillance • Red light cameras • Burglar alarms • Security guards	Deny benefits • Ink merchandise tags • Graffiti cleaning • Speed humps	Discourage imitation • Rapid repair of vandalism • V-chips in TVs • Censor details of modus operandi	Control drugs and alcohol • Breathalyzers in pubs • Server intervention • Alcohol-free events

## Building a body of policing knowledge

- Based on...
  - Research
  - Good practice
  - Experimentation
  - Exchange of knowledge
  - Documentation and publication





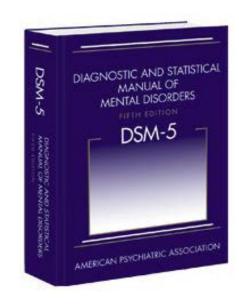
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Air & Waste Management Association

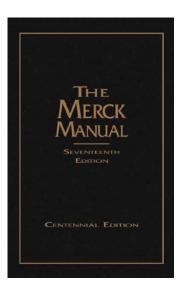
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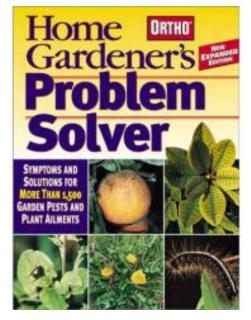
### Pharmacy



Psychiatry



### Medicine



Gardening

#### 2013 Herman Goldstein Awards

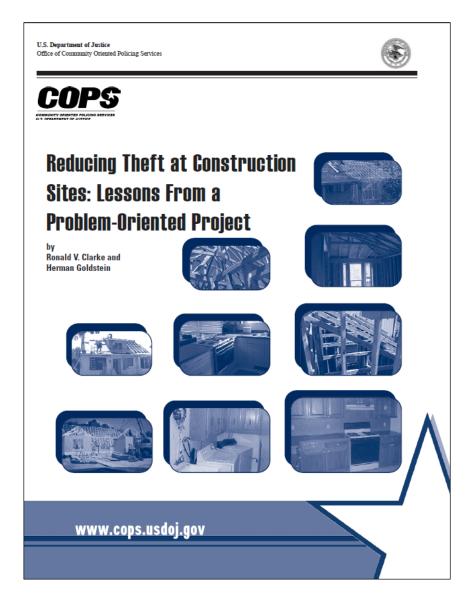


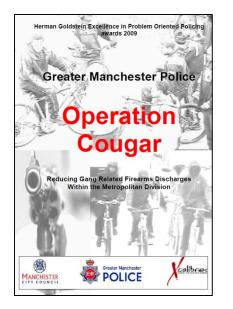
#### **OPERATION RED LIGHT**: MILWAUKEE'S NORTH SIDE PROSTITUTION ABATEMENT PLAN

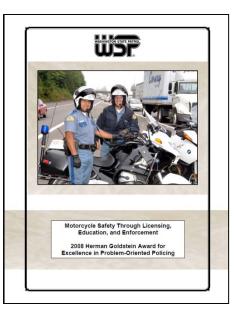


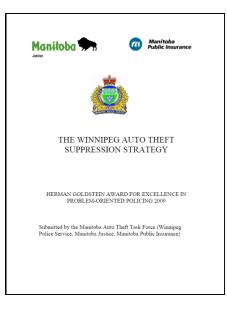
Benedict Center Compassion, Justice, Action, Transformation

Milwaukee Operation Red Light - Herman Goldstein Submission Page 1





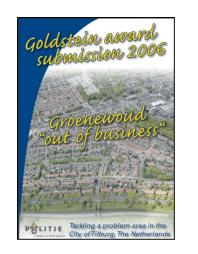


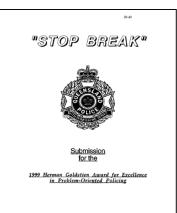


United Kingdom

### **United States**

### Canada







THE PROBLEM:	A problem of gypsy cabs operating during the weekend evenings had developed in Temberg, a small Norwegian form of 36,000 inhabitum. The passengers and drivers of these valicensed cabs sometimes got into fights, and there were also reports of drivers commiting second assaults and rapes against female passengers.
ANALYSIS:	Police crackdowns failed to stop the gypty calo from operating and, as result of macks pressure, the police decided to mount a problem-oriented project to deal with the problem.
RESPONSE:	Working with partners in the community they (1) blocked off pick up areas used by gppy cube, (2) made buses and taxis inner accessible, (2) autodeed stiffer peakings in those cought driving gppy cube, (2) informed suspected gppy cub divers about these consequences, and (5) informed the public about the miks invelved and about lagra alternatives.
ASSESSMENT:	These measures substantially reduced the problem. According to the local taxi drivers and the police, fewer gypty calss use now operating and, even if there has been some displacement of the gypty cab operations, they are much less blatter than they formerly were. Finally, there was no evidence of a predicted detenioration in public orde

Netherlands

Australia

New Zealand

Norway

### Translations

#### POP Center » Library » Translations Translations All documents linked below are in PDF format. In order to view them you will need Adobe's free Acrobat Viewer. Crime Analysis Manual (Multiple languages) In 60 simple steps learn how to generate, collect, use, and analyze data to solve everyday crime and **SI 9** 40 disorder problems. Crime Analysis Manual (Multiple languages) Policing Terrorism (Slovene) This manual, in a series of easy-to-read briefs, provides police executives with everything they need to know to meet the new challenges involved in countering the threat of terrorism in their local communities. Policing Terrorism (Slovene) PDF **Problem-Oriented Policing Guides** Spanish language translations by: Ministerio de Defensa Nacional, Subsecretaria de Carabineros, Chile Campañas de Publicidad para la Prevención del Delito PDF $\star$ Hurto en Tiendas PDF Consumo de Alcohol en Menores de Edad PDF Tráfico de Drogas en Mercados al Aire Libre PDF Intimidación de Testigos PDF

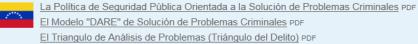
Turkish Language Translations by: Diyarbakir Police Vocational School, Diyarbakir, Turkey



#### About POP (Spanish)

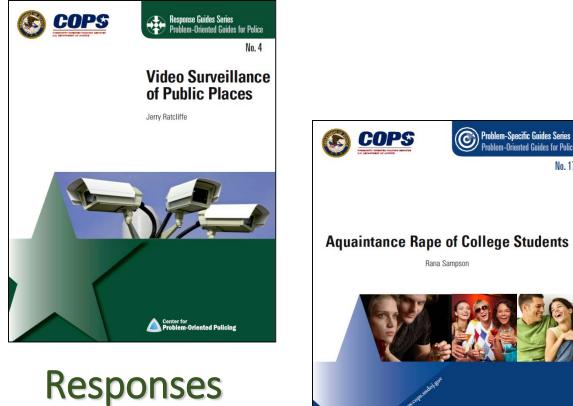
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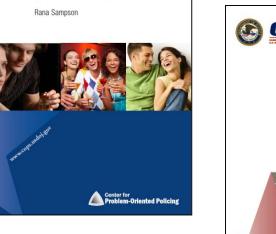
Spanish language translations by: Colonel Jesús Camacho, retired Colonel, Venezuelan National Guard and World Police Group Organization



La Prevención del Delito Situacional PDF



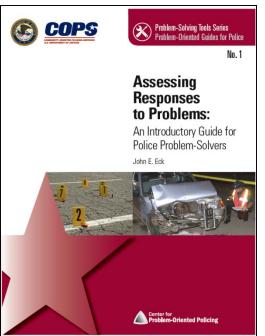




Problem-Specific Guides Series Problem-Oriented Guides for Police

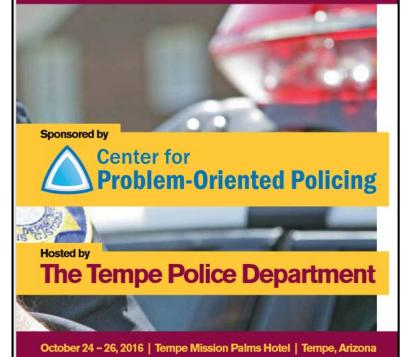
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### **Problems**

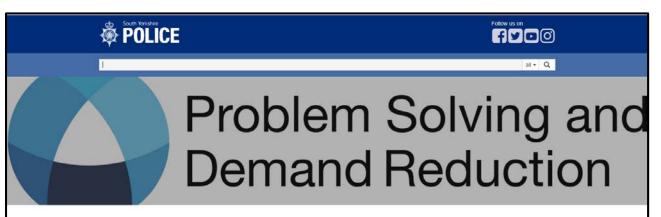


**Tools** 

### 26<sup>th</sup> Annual Problem-Oriented Policing Conference







#### Problem Solving and Demand Reduction Programme

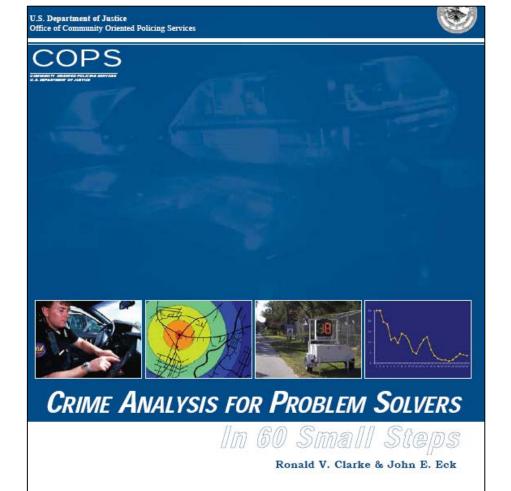
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#### About the programme

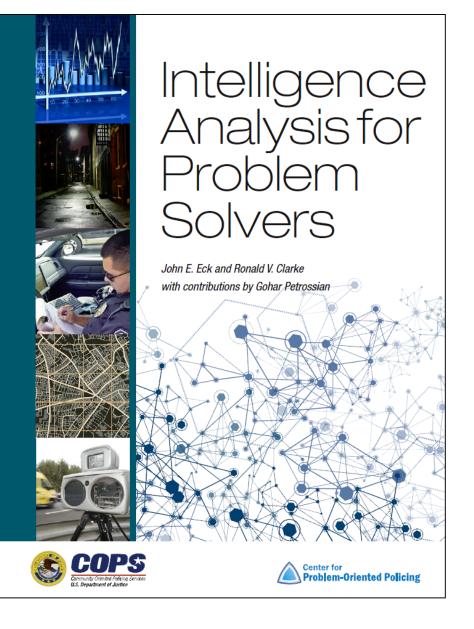
#### Our vision

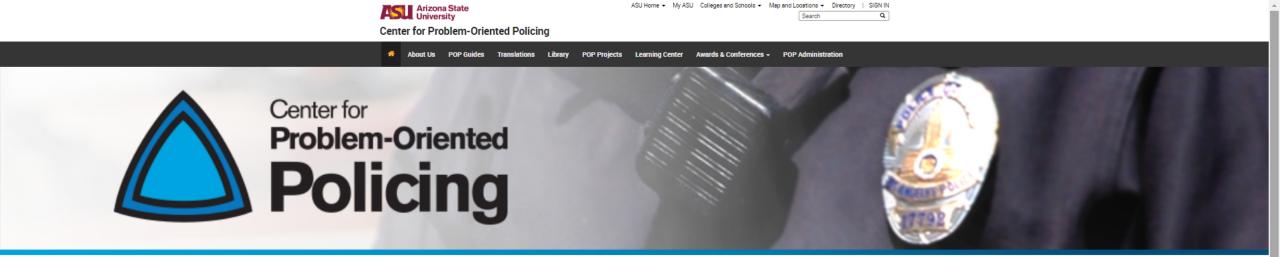
In 2017, South Yorkshire Police was awarded E6.35 million of funding from the Home Office to deliver a national problem solving and demand reduction partnership working initiative over three years.

"Creating opportunities to reduce demand for police and partners by embedding a structured problem solving ethos and capability"



Center for Problem Oriented Policing





The mission of the Center for Problem-Oriented Policing is to advance the concept and practice of problem-oriented policing in open and democratic societies. It does so by making readily accessible information about ways in which police can more effectively address specific crime and disorder problems.

#### Browse our best-practice tools and guides for addressing common crime and disorder problems, organized by category below.



#### Policing Problems

Watts College	Academic
of Public Service and Community Solutions	Affiliations
Arizona State University	Arizona State
Center for Problem Oriented Policing	University
Center for Problem Oriented Policing	School of

# Problem-Oriented Policing: Successful Case Studies (Routledge) (Scott & Clarke, eds)

- Crime and disorder at a budget motel (Oakland, CA)
- Harm and demand associated with vulnerable callers to police (Lancashire, UK)
- Violent offenders (Aurora, IL)
- Burglary of self-storage facility units (Charlotte, NC)
- Sexual assaults in illegal taxis (London, UK)
- Sexual assaults in illegal cabs (Tønsberg, Norway)
- Construction-site burglary (Port St. Lucie, FL)
- Robbery of school-age victims (Enfield, London, UK)
- Opiod abuse in Reno, Nevada
- Gang violence (Boston, MA)
- Disorder associated with day laboring (Glendale, CA)
- Auto theft (Winnipeg, Manitoba, Canada)

- Farm-labor-vehicle safety (CA)
- Drowning of illegal cockle pickers (Morecombe Bay, England)
- Convenience-store crime and disorder (Glendale, AZ)
- Crime-ridden intersection (Portland, OR)
- Crime and disorder in a residential neighborhood (Austin, TX)
- Violent-offender territories (Cincinnati, OH)
- Domestic violence (High Point, NC)
- Domestic violence (Chula Vista, CA)
- Glass attacks in pubs and clubs (Lancashire, UK)
- Crime and disorder associated with homeless encampments (Eureka, CA)
- Convenience-store robberies and murders (Houston, TX)
- Crime and disorder at motels and hotels (Chula Vista, CA)